

## Message Text

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ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 L-03 SCS-03 PPT-01 VO-03  
CIAE-00 INR-07 NSAE-00 EB-07 CPR-01 SS-15 SP-02  
SSO-00 INRE-00 /056 W  
-----061632Z 084904 /50  
O R 061515Z JUN 77  
FM AMEMBASSY MOSCOW  
TO SECSTATE WASHDC IMMEDIATE 8284  
INFO AMCONSUL LENINGRAD

C O N F I D E N T I A L MOSCOW 7956

E. O. 11652: GDS  
TAGS: CGEN PFOR UR US  
SUBJECT: US/USSR CONSULAR TALKS- SECOND ROUND  
OPENING SESSION

REFS: MOSCOW 7650, 76 STATE 265002, 76 MOSCOW 15390,  
76 STATE 218199, 76 STATE 296321, 76 STATE 231327

1. FIRST SESSION OF SECOND ROUND US/USSR CONSULAR  
REVIEW TALKS TOOK PLACE JUNE 6 AT MFA RECEPTION HALL.  
FIVE MAN SOVIET DELEGATION CONSISTED OF CONSULAR  
ADMINISTRATION DEPUTY CHIEF IVAN MATVEEVICH GOROKHOV,  
CHIEF OF CONSULAR ADMINISTRATION PASSPORTS AND VISAS  
SECTION N. G. KUSTOV, COUNSELOR OF CONSULAR ADMINISTRATION  
N. M. BULAVIN, 2ND SECRETARY OF USA DIVISION MFA V. YE  
KUTNETSOV, AND CONSULAR ADMINISTRATION ATTACHE V. A. IOSIFOV.

2. AFTER INTRODUCTORY REMARKS BY BOTH SIDES, EMBASSY'S  
CONSULAR COUNSELOR PRESENTED NON-PAPERS, SUMMARIZING  
US PROPOSAL ALONG LINES OF 76 MOSCOW 15390 AND  
76 STATE 265002, AND RESOLUTION OF LENINGRAD'S POUCH  
PROBLEMS (76 LENINGRAD 1371); COPY OF NON-PAPERS  
POUCHED TO DEPARTMENT. DEPARTMENT WILL RECALL THAT US  
STRATEGY SEEKS TO ACHIEVE AGREEMENT FIRST ON ISSUES  
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WHICH APPEAR TO BE MORE READILY RESOLVABLE, SUCH AS  
MULTIPLE ENTRY/EXIT VISAS FOR BUSINESSMEN AND LONG  
TERM EXCHANGEES, EXTENTION OF 3-5 DAY RULE TO CONGENS  
LENINGRAD AND SAN FRANSISCO, ISSUANCE OF US TRANSIT  
VISAS WITHIN 3 DAYS, EXPANSION OF NUMBER OF ENTRY/EXIT  
POINTS FOR OFFICIALS TO TEN POINTS IN EACH COUNTRY,  
EXTENSION OF VISAS AND COURTESIES NOW GIVEN USSR

MINISTERS AND DEPUTIES TO CHAIRMEN OF USSR STATE COMMITTEES, AND RECIPROCAL ISSUANCE OF UP TO 1,000 MULTIPLE ENTRY/EXIT VISAS TO PANAM AND AEROFLOT CREWMEMBERS.

3. SOVIET SIDE RECEIVED US PROPOSAL AND AGREED TO STUDY IT BUT ALSO REITERATED SOVIET INTEREST IN OTHER, LESS TRACTABLE, FIRST-ROUND AGENDA ITEMS ON WHICH WE HAD HOPED TO DEFER CONSIDERATION. AMONG THESE ISSUES WERE FOLLOWING:

A. EXEMPTION OF CONGEN SAN FRANCISCO PERSONNEL FROM CALIFORNIA STATE TAXES (PARA 2, 76 STATE 218199).

B. EXTENSION OF DIPLOMATIC PRIVILEGES TO ADMINISTRATIVE-TECHNICAL PERSONNEL OF SOVIET EMBASSY IN WASHINGTON (76 STATE 296321).

C. EXEMPTION OF CHILDREN BORN TO SOVIETS ASSIGNED IN US FROM ACQUISITION OF US CITIZENSHIP AT BIRTH (76 STATE 231327).

D. FACILITATION OF VISA ISSUANCE TO PERSONNEL OF SOVIET AMTORG AND OTHER COMMERCIAL ESTABLISHMENTS IN US (PARA 3, STATE 218199).

4. CONSULAR COUNSELOR RESPONDED THAT RESOLUTION OF ISSUES PARA 3 WOULD BE CONSIDERABLY MORE DIFFICULT THAN ISSUES CONTAINED IN EMBASSY'S PROPOSAL. WE MAY POINT OUT THAT US SIDE ALSO HAS ISSUES (ACCESS TO EMBASSY, COMMUNICATION WITH TEMPORARILY DETAINED AMCITS) WHICH ARE UNLIKELY TO ELICIT FAVORABLE SOVIET RESPONSE. HOWEVER, WE INTEND TO CONTINUE TO FOCUS ON ISSUE ITEMS IDENTIFIED IN OUR NON-PAPER.  
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5. IT WAS AGREED TO MEET AGAIN JUNE 7 FOR FOLLOW-UP DISCUSSION OF VISA PROCESSING TIMES, VISA ISSUANCES IN SOVIET DIPLOMATIC PASSPORTS, AND ISSUANCE OF ENTRY/EXIT VISAS TO BUSINESSMEN AND EXCHANGEES. SHOULD SOVIETS AGAIN ATTEMPT TO RAISE ISSUES PARA 3, WE INTEND TO SUGGEST THAT CONSIDERATION BE DEFERRED TO PERMIT FURTHER STUDY OF THESE PROBLEMS. EMBASSY WOULD APPRECIATE KNOWING WHETHER DEPARTMENT'S POSITION ON ANY OF SOVIET AGENDA ITEMS PARA 3 HAS CHANGED SINCE RECEIPT OF REFTELS.  
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## Message Attributes

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**Channel Indicators:** n/a  
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**Disposition Approved on Date:**  
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**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
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**Disposition Reason:**  
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**Review Markings:**  
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